

NOTICE OF MEETING

A Regular Meeting of the Leelanau County Planning Commission (LCPC) will be held
at **5:30 pm Tuesday, MAY 24, 2022**
in the Leelanau County Government Center – lower level.

(Please silence any unnecessary cellular/electronic devices)

DRAFT AGENDA

CALL TO ORDER & PLEDGE OF ALLEGIANCE

ROLL CALL

CONSIDERATION OF AGENDA

CONFLICT OF INTEREST *(refer to Section 3.7 of the Bylaws)*

PUBLIC COMMENT

STAFF COMMENTS

Report on APA Conference

CONSIDERATION OF APRIL 26, 2022 MEETING MINUTES *pgs 2-9*

OLD BUSINESS

Review of April 27 Planning Session on Farming

NEW BUSINESS

1. PC05-2022-41 Village of Empire, Transportation Plan Update - *pgs 10-13*
2. CIP – Review of Requested projects for Capital Improvement Program *pg 14*

REPORTS

1. Housing Action Committee *(Lautner)*
2. Parks & Recreation Committee *(Noonan)*
3. Report from LCPC members of attendance at township/village meetings, or Other Meetings/Trainings

COMMUNICATIONS

PUBLIC COMMENTS

STAFF COMMENTS

COMMISSIONER & CHAIRPERSON COMMENTS

ADJOURN

LCPC Members

Steve Yoder, Chairman
Casey Noonan, Vice-Chair
Melvin Black, Chair Pro-Tem
Dan Hubbell
Melinda Lautner
Gail Carlson
Robert Miller
Tom Nixon
Kim Todd
Nathan Griswold
Amy Trumbull

A REGULAR MEETING OF THE LEELANAU COUNTY PLANNING COMMISSION WAS HELD ON TUESDAY, APRIL 26, 2022, AT THE LEELANAU COUNTY GOVERNMENT CENTER.

Proceedings of the meeting were recorded and are not the official record of the meeting. The formally approved written copy of the minutes will be the official record of the meeting.

Meeting was called to order at 5:30 p.m. by Chairman Yoder who led the Pledge of Allegiance. The Meeting was held at the Leelanau County Government Center, 8527 E. Government Center Dr., Suttons Bay, MI.

ROLL CALL

Members Present: S. Yoder, R. Miller, T. Nixon, G. Carlson, M. Black, A. Trumbull

Members Absent: D. Hubbell, N. Griswold, C. Noonan, K. Todd
(prior notice)

Members Absent: M. Lautner

Staff Present: T. Galla, Director, G. Myer, Senior Planner

Public Present: Dean Manikas

CONSIDERATION OF AGENDA

Motion by Nixon, seconded by Black, to accept the agenda as presented. Motion carried 6-0.

CONFLICT OF INTEREST – None.

PUBLIC COMMENT – None.

STAFF COMMENTS

Galla mentioned the Annual Planning Session on The Right to Farm Act/Zoning & Planning for Successful Agriculture in Your Community being held the following night, starting at 6:30 p.m. in the Commissioner Meeting Room. There are about 35 people registered to be there in person and nearly 20 registered to watch online. Also, Galla and Myer will be attending the Annual Planning Conference being held in San Diego this year. Galla said the Household Hazardous Waste & Electronics Collection dates are available online and residents can also register there. Galla concluded by saying there are several new items for the CIP which will be on next month's agenda for review.

CONSIDERATION OF MARCH 15, 2022 MEETING MINUTES

Motion by Nixon, seconded by Carlson, to accept the minutes as presented. Motion carried 6-0.

NEW BUSINESS

PC02-2022-03 Cleveland Township Text Amendment – Agricultural Tourism

Galla stated that the request from Cleveland Township was to review and comment on the proposed amendment to Article IX; New Section 9.11-Agricultural Tourism. The township plan mentions the following in Chapter 6, Environment:

Objective 1: Support agricultural operations and lands in the Township.

Action Step 2: Continue to allow agricultural lands to benefit from tourism and reduce barriers to additional opportunities as appropriate, provided they do not adversely affect neighbors or the serene rural nature of the area.

The Leelanau General Plan states the following in Chapter 10, Economic Development:

“Agricultural tourism,” such as heritage tours and visits to wineries, has become an important part of Michigan’s tourist economy over the last few years, and Leelanau County has seen significant growth in that market as well.

Agricultural markets/wineries/u-picks, etc. (referred to as “value added” agriculture), play the dual role of creating economic opportunities for farmers while “marketing” the County and attracting additional tourism. The County is seeing increases in other types of value-added agriculture as well, such as organic farming, on-farm processing, specialty meat and cheese production, farm markets, and hydroponic farming. The growth of value-added agriculture will likely play an important role in Leelanau County’s agricultural and tourist economies.

Chapter 10 also lists the following Goal and Objective:

Goal: Understand the impact and effects of tourism.

Objective: Define the optimum role of tourism and tourism development in the County consistent with protection of the natural environment.

Galla continued, saying that a public hearing was held on April 6, and following the public hearing, the township planning commission unanimously passed a motion to send the proposed amendment to the County Planning Commission for review. At the township planning commission meeting held on April 7, 2021, a resident made a request that the township consider an amendment for the allowable uses on Agricultural properties. The resident supplied some sample language for consideration. The email from the township dated April 11, states that the resident wanted to establish Farm Stays as a way to supplement farm operation income and this idea aligned with the Cleveland Township Master Plan. Since that time, the township has worked on a proposed amendment which would be a new section in Article XI, Agricultural District.

Definitions will be added for the following: Community supported agriculture (CSA), Farmstay, and Working Farm and provide a list of permitted agricultural tourism uses for Working Farms along with a clear understanding of the expectations for agricultural tourism uses for farm operators, local residents, other businesses and local officials.

Galla pointed out that under 1a) Definitions iii Working Farm, the definition states less than 50% of the farm income is derived from non-Agricultural Tourism sales and or services over a 5-year period. It requires documentation. Will the township zoning administrator be responsible for gathering this information and making sure it complies with this section?

Also, item 2. a)xiii Open air or covered picnic area requires restrooms and adequate trash receptacles. What about restrooms and trash receptacles for farmstays and glamping options. It would also be beneficial to have recycling receptacles. There are parking requirements and a Site Plan Review required under Item 3. A) for other uses. Corn & hay mazes along with sleigh & hay rides are allowed by right, yet these types of operations can create a great deal of traffic and parking can be a concern. Galla referenced Jacob's Corn Maze located on M-72, and the difficulty driving through that area sometimes.

Galla said the proposed amendment would also allow agricultural tourism uses to a working farms operation, subject to site plan review. The use must be ancillary to the farm on which it is located, including such things as: farmstays and extended homestead and farm experienced including lodging. The use must be on a single parcel of land that is 10 acres or greater in size, with only one farmstay or Homestead operation allowed and a maximum of four (4) camp sites or rooms. Land use permits will only be granted upon demonstrating that additional standards are met such as buffering, and review/approval by the road commission, fire chief and health department. The proposed amendment is very similar to the Agricultural Tourism section in the Centerville Township Zoning Ordinance. The proposed text appears consistent with the township's Master Plan, and provides additional ways that farmers can make an income from their farm.

Galla mentioned that there will be an upcoming webinar in May on accessory dwelling units, (ADUs) which are seeing renewed interest to help provide housing options that are desperately needed. Some communities have changed their zoning language to allow ADUs anywhere there is a single-family residence, including farms. In conclusion, Galla encouraged the townships to participate in the webinar and consider this change to provide additional housing. The first webinar is titled "Invisible Housing – Accessory Dwelling Units in Your Community". Registration is free.

Nixon commented that he was concerned how often a verification of a "working farm", according to the definition, was going to be required. Is this something the zoning administrator would need to review every year or every time there is a concern? He suggested looking again at the definition of a "working farm" and remove the conditions that would require more validating.

Miller questioned the definition of glamping because it seems like an undefined term. Galla explained that it was a type of "upgraded" camping where some sites are on platforms. Miller stated that it should be defined. What happens if glamping ventures into something beyond that?

D. Manikas, Cleveland Township Zoning Administrator, said the definition of a "working farm" was complicated because some years a farm loses money and other years it makes money. That is why the 5-year average was suggested. Nixon questioned if the farmer was required to provide evidence to the township? Manikas responded yes, and it is up to the township to keep track of who has provided that evidence of income. Nixon concluded by saying that he was pleased to see the recognition of agricultural tourism and expanding opportunities for a farmer to have some other revenue. This is a critical issue for all of us, and he is pleased to see the township has already begun to address this.

Motion by Nixon, seconded by Black, to forward the staff report, minutes and all comments to the Cleveland Township Planning Commission. Motion carried 6-0.

PC03-2022-06 Glen Arbor Township Text Amendment-Single Family Dwelling

Galla stated that this was a request from Glen Arbor Township to add Single Family Dwelling Residential Structures in the Business District. A public hearing was held on April 7, 2022, and the draft minutes from this hearing indicate one letter was received opposing the proposed amendment. After the public hearing, they unanimously passed a motion to allow Single Family Dwelling Residential Structures in the Business District if the parcel of land does not abut M-22 North of State Street and R-1 requirements are applied.

Galla continued, reviewing the history and saying that the County Planning Commission reviewed a case in 2007 which was a request from Glen Arbor Township to remove single family dwellings as a permitted use in the Business District. This amendment would allow multi-family dwelling and apartments/living units, but not single family residential. The township approved removing single family residential as an allowable use in the Business District.

In June of 2021, the County Planning Commission reviewed a case which was a request from Glen Arbor Township to eliminate the words “except single family dwellings” from Section VIII.1 Use Regulations in Article VIII, Business District. If approved by the township, this would have put single family dwellings back into the Business District as an allowable use. The township board later sent this proposed amendment back to the township planning commission to get more clarity with a finding of facts, and this is now an amended version for review.

Galla said the proposed amendment will add the following language as item “J” in Section VIII.1 Use Regulations in Article VIII, Business District: “Single family dwelling residential structures are allowed if the parcel of land does not abut M-22 North of State Street and R-1 requirements are applied”. The current zoning ordinance includes a definition for single family dwelling. Is “single family dwelling residential structure” different than ‘single family dwelling’? There is no definition for single family dwelling residential structure. Galla mentioned Section VIII.1 Use Regulations and said that this section has conflicting wording and should be cleaned up.

Galla continued, saying that in Glen Arbor Township, there are three separate areas zoned Business, totaling about 104 acres in the Township. While most Business property is located within the Village, there is also an area in the Homestead and a small area at the north end of Fisher Lake zoned Business. The property at the north end of Fisher Lake has been split and now consists of four (4) parcels. If the proposed amendment is adopted by the Township Board, single family residential will once again be allowed in the Business District in the township. The proposed amendment differs from the one proposed in 2021 because it only allows single family dwelling residential structures on certain properties in the Business District. Looking at the map of the unincorporated village of Glen Arbor, the red shows the Business District. Galla said staff’s interpretation is that the parcels in the Business District touching M-22 will not be allowed single family dwelling residential structures. All of the other lots, including those in the Homestead and along Fisher Lake, would be permitted to have single family dwellings. She cautions the township about placing different regulations on properties because they are located in a certain area, but still within the same Business District. The Michigan Zoning Enabling Act states:

(2) Except as otherwise provided under this act, the regulations shall be uniform for each class of land or buildings, dwellings, and structures within a district. (Emphasis added)

Can the township legally enforce these requirements and not allow a type of use within the same zoning district just because an owner's property abuts a certain road? If these parcels warrant a different treatment than others within the same district, it is better to put them in a different district. A better route to take might be to place the properties in the Business District that abut M-22, into a new zoning district.

Galla concluded by mentioning again, the proper procedure for a public hearing. For all Public Hearings, the Public Hearing should be 'opened', public comment taken, and then the Public Hearing is 'closed' before any action is taken. Public comment should be captured during the Hearing, and then when it is closed, discussion and any action taken by the members is recorded. This is not a time for the board members to talk, it is for public comment. If there is no public comment, the public hearing is closed, and then you move on with other business.

Nixon commented that the township should pay attention to staff's comments regarding putting these parcels in a different district or just completely rezoning these areas unless there is something unique and not fully understood. Secondly, it's frustrating that staff has to repeatedly make that statement regarding the proper way to conduct a public hearing. It seems to be a continual mistake or misunderstanding a lot of communities are making. Nixon then questioned if an amendment had to be "active" for a certain time before it can be changed or reversed. Galla stated that as long as the township followed the proper steps, it could be changed. She doesn't believe there is a time limit.

Miller stated that the township has a real can of worms and agrees that the township should create a new district that defines exactly what they want. Yoder agreed with Miller and also suggested offering a training session to our communities on how to hold a public hearing.

Motion by Black, seconded by Trumbull, to forward the staff report, minutes and all comments to the Glen Arbor Township Planning Commission. Motion carried 6-0.

PC04-2022-07 Kasson Township Master Plan Review

Galla reviewed the staff report saying this request was received on March 18, and the review period ends on April 30. Township officials have been working on this update for some time and the distribution of the draft was approved by the Township Board on February 8. The township planning commission held a public hearing on April 18 and will have a work session on April 28. Page 3 of the Plan documents the history and the update process. Galla noted that no minutes from the April 18 public hearing were available at the time this report was completed.

Galla continued, mentioning the basis for plan review under the Michigan Planning Enabling Act (MPEA) and Section 4: Analysis of the staff report. While the Plan does not specifically talk about greater cooperation between neighboring units of government, it does include language regarding working with the county, and other entities. The map outlines future land use but is not parcel specific. Page 12 of the Plan states "The designations on the Future Land Uses Map are general in nature and therefore not intended to correspond to property lines". Galla said the proposed plan does not specifically include design guidelines.

Galla continued, saying a Master Plan is the vision of how a community will develop over time, providing guidance regarding how areas should be zoned, and standards that should be incorporated into the Zoning Ordinance. The Master Plan on the township's website is dated 2014. At least every 5 years after adoption of a Master Plan, a planning commission should review the master plan and determine whether to commence the procedure to amend the master plan or adopt a new master plan.

The review and its findings should be recorded in the minutes of the relevant meeting or meetings of the planning commission. This doesn't require a local municipality to do an update every five (5) years, but it does require a review and then recording that decision in the minutes. Galla continued, saying that under the MPEA, the final approval of the proposed master plan is by the planning commission, unless the legislative body by resolution has asserted the right to approve or reject the master plan. In that case, after approval of the proposed master plan by the planning commission, the legislative body shall approve or reject the proposed master plan. It is up to the township board to determine if they are going to pass that resolution and have the final say, or if the planning commission completes their work and approves the plan.

Galla briefly reviewed the survey results from a survey the township conducted in October of 2019. Seasonal rentals and mobile homes were ranked the lowest. It is interesting to note that apartments (3+units) only had 39 responses, yet apartments are one of the highest requested housing options in the county. Also, one of the biggest issues in the county, and across the country, is the lack of housing options – for seasonal workforce, year-round rentals, and homes. The inclusion of more goals and objectives for housing options could help address the lack of housing.

Galla said the Future Land Use Map had some areas that maybe could be in a different future land use district now. Some of these are identified as Commercial, but are residential homes. Also, on Page 22 Policies & Actions, number 5, discusses buffers between agricultural and residential areas, as well as incentives for clustering of residential housing. Over the last few years there has been few housing developments in the county which cluster the housing and preserve open space. The township may not see many of these types of developments in the future. Will other housing options be encouraged?

The staff report includes a link to the 2020 census data because some of the information in the plan was a little different than what appears in the 2020 census. Also, has the township considered any long-term objectives for the M-72 corridor? Areas along a state highway become attractive for commercial use. Galla stated the township is not required to have a CIP because they do not own or operate a water supply or sewage disposal system, but they can adopt one at any time. Number 12 on page 31 states it will be prepared 'when necessary' – leaving it unclear as to when this might be done. An adopted CIP is beneficial, especially during the review that is required under Section 61 of the MPEA.

Galla concluded by saying that it is a similar layout to the 2014 Plan. This document is easy to read, organized and includes new maps, updated demographics, and information from a citizen survey. Consideration of the suggestions from the township and cleanup of some of the minor issues would be in order before the township takes final action on the document. After approval, the township will need to review the zoning ordinance and propose amendments to implement Policies & Actions that are listed in this Plan.

Miller commented that adding road names to the existing land use document on Page 9, would be beneficial.

Nixon said it was user friendly and simple to read. They may want to enhance it by adding a little color to the headings. He was struck by the survey results which gives you the opportunity to learn things about township you may not be familiar with. Nixon concluded by saying that it was interesting to see what the township is valuing, and that they are very concerned about preserving the rural character over additional housing or short- term rentals.

Carlson stated she enjoyed reading it and learned a lot about Kasson Township. Black said it was easy reading, and it's nice this county has so much rural area. Trumbull commented that she agreed, it was easy to read and accessible. Yoder echoed those comments.

Motion by Nixon, seconded by Trumbull, to forward the staff report, minutes and all comments to the Kasson Township Planning Commission. Motion carried 6-0.

REPORTS

Housing Action Committee

Galla said the HAC was working with Housing North and there is also an Accessory Dwelling Unit (ADU) Session coming up in May. The HAC will be meeting in June.

Parks & Recreation Committee

No report given.

Report from LCPC members of attendance at township/village meetings, or other meeting/trainings

Black said he attended a training session on capital improvements and did a “mock” plan. They learned the need for the items and how to rank them in order of importance. He really learned a lot.

Yoder said they had their last public hearing regarding the rezoning in Solon Township and it was put on hold because they felt it did not fit with their Master Plan.

COMMUNICATIONS

Galla said the Transportation Plan from the Village of Empire will be on the May agenda. A lot of townships are working on their Master Plans, so the planning commission should begin to start seeing them. Village plans do have to be reviewed by the county, but village zoning amendments don't have to be reviewed.

PUBLIC COMMENT – None.

STAFF COMMENTS

Galla mentioned a video called “Helping Homeowners Become Home Creators” and encouraged members to look this up online and watch. Galla continued, saying there is a lack of younger people getting involved in the Planning Commissions. She would like to reach out to the townships and start this discussion. See what they are experiencing. Yoder stated that Solon Township has a very young Planning Commission.

COMMISSIONER & CHAIRPERSON COMMENTS

Nixon reported that yesterday was the last day for candidates to present their application for the supervisor position in Suttons Bay Township. They received three applications and are now discussing how to handle interviews. With regard to Galla's comments about the youths, their Planning Commission is thinking about going from nine members to seven. They are seeing the same faces in

their community because the youth are not interested. He suggested a workshop of some sort may help get the youth involved in committees.

Yoder mentioned K. Todd missing three meetings, and that according to their bylaws, the County Board needs to be notified. Galla will handle this.

ADJOURN

Meeting adjourned at 6:22 p.m.

DRAFT

**Leelanau County Planning & Community Development
Staff Report PC05-2022-041 (Village of Empire)
Transportation Plan Review**

Reviewing Entity: Leelanau County Planning Commission
Date of Review: May 24, 2022

SECTION 1: GENERAL INFORMATION

Date Request Received: April 22, 2022
Expiration of Review Period: June 24, 2022

Requested Action: Review and comment on the Village of Empire Transportation Plan 2022 Update.
Document link: <https://www.leelanau.gov/empirevillage.asp>

Applicant: Empire Village Planning Commission

SECTION 2: VILLAGE OF EMPIRE ACTION

A Public Notice was distributed by the Village of Empire Planning Commission to neighboring Local Units of Government and Leelanau County Planning for review of the Village of Empire Transportation Plan 2022 Update. The Village of Empire planning commission held a Public Hearing on March 1 and no public comment was received. Following this public hearing, the following motion was passed:

Motion by Bacon, supported by Lambkin to forward the Transportation Plan Update 2022 to Village Council for their comment and approval to release to proper agencies for notification and comment. All in favor, MOTION PASSED.

During the regular meeting held on March 22, the Village Council passed the following motion to release the draft Transportation Plan:

TRANSPORTATION PLAN – Motion by Bacon, support by Barr to authorize the Planning Commission to release the draft Transportation Plan to all the required entities for comment. ROLL CALL: Ayes: Unanimous. MOTION PASSED

SECTION 3: BASIS FOR PLAN REVIEW

125.3833 Master plan; land use and infrastructure issues; inclusion of maps, plats, charts, and other related matter; recommendations for physical development; additional subjects; implementation of master street plan or certain elements; specifications; section subject to MCL 125.3881(1); public transportation facilities.

Sec. 33. (1) A master plan shall address land use and infrastructure issues and may project 20 years or more into the future. **A master plan shall include maps, plats, charts, and descriptive, explanatory, and other related matter and shall show the planning commission's recommendations for the physical development of the planning jurisdiction.**

(2) A master plan shall also include those of the following subjects that reasonably can be considered as

pertinent to the future development of the planning jurisdiction:

(a) A land use plan that consists in part of a classification and allocation of land for agriculture, residences, commerce, industry, recreation, ways and grounds, subject to subsection (5), public transportation facilities, public buildings, schools, soil conservation, forests, woodlots, open space, wildlife refuges, and other uses and purposes. If a county has not adopted a zoning ordinance under former 1943 PA 183 or the Michigan zoning enabling act, 2006 PA 110, MCL 125.3101 to 125.3702, a land use plan and program for the county may be a general plan with a generalized future land use map.

(b) The general location, character, and extent of all of the following:

(i) All components of a transportation system and their interconnectivity including streets and bridges, public transit including public transportation facilities and routes, bicycle facilities, pedestrian ways, freight facilities and routes, port facilities, railroad facilities, and airports, to provide for the safe and efficient movement of people and goods in a manner that is appropriate to the context of the community and, as applicable, considers all legal users of the public right-of-way.

(ii) Waterways and waterfront developments.

(iii) Sanitary sewers and water supply systems.

(iv) Facilities for flood prevention, drainage, pollution prevention, and maintenance of water levels.

(v) Public utilities and structures.

(c) Recommendations as to the general character, extent, and layout of redevelopment or rehabilitation of blighted areas; and the removal, relocation, widening, narrowing, vacating, abandonment, change of use, or extension of streets, grounds, open spaces, buildings, utilities, or other facilities.

(d) For a local unit of government that has adopted a zoning ordinance, a zoning plan for various zoning districts controlling the height, area, bulk, location, and use of buildings and premises. The zoning plan shall include an explanation of how the land use categories on the future land use map relate to the districts on the zoning map.

(e) Recommendations for implementing any of the master plan's proposals.

(3) If a master plan is or includes a master street plan or 1 or more elements described in subsection (2)(b)(i), the means for implementing the master street plan or elements in cooperation with the county road commission and the state transportation department shall be specified in the master street plan in a manner consistent with the respective powers and duties of and any written agreements between these entities and the municipality.

(4) This section is subject to section 81(1).

(5) The reference to public transportation facilities in subsection (2)(a) only applies to a master plan that is adopted or substantively amended more than 90 days after the effective date of the amendatory act that added this subsection.

History: 2008, Act 33, Eff. Sept. 1, 2008;□Am. 2010, Act 134, Imd. Eff. Aug. 2, 2010;□Am. 2010, Act 306, Imd. Eff. Dec. 17, 2010.

SECTION 4: ANALYSIS

The Principal Goal of the Leelanau General Plan is to establish a strategy for guiding growth that protects, and where possible, enhances the unique character of life in the county. To that end, the General Plan focuses on balancing environmental protection, energy efficiency and renewable energy, resource management and economic development so as to provide a foundation for a sustainable economy that permits long term prosperity for all present and future Leelanau County residents.

Policy Guidelines of the Leelanau General Plan:

Intergovernmental and Regional Context (Chapter 1)

A partnership founded on mutual respect and mutual support in achievement of the common goals of the General Plan should guide the development and implementation of new relationships between the County and local units of government in the County and between the County and adjoining counties in the region.

Does the proposed plan strive for greater cooperation between neighboring units of government?

The proposed Update to the Transportation Plan includes goals and ideas to link transportation routes with those to the north (Glen Arbor Township) and south (Benzie County). It also discusses working in cooperation with agencies such as the Michigan Department of Transportation (MDOT), Road Commission, and others.

Preservation of County Character (Chapter 2)

The existing natural and people-made features in the county that make up its rural character are interdependent with the activities that comprise its economic base. It is important therefore, that future land use change in the County enhance, not undermine, the character of the area around it, and in so doing contribute to protection of the unique character of the entire County.

Does the proposed plan include strategies for the preservation of rural and small-town character?

The proposed Update to the Transportation Plan includes goals and objectives to enhance the transportation routes in and around the Village, including non-motorized trails, sidewalks, and new signage. The document recognizes the character of the Village and the importance of preserving the safety and quality of life for residents, and protection of the environment.

Managed Growth (Chapter 5)

Local comprehensive plans and local development regulations (including for example, zoning and subdivision regulations) should be updated and thereafter maintained to include goals, objectives, policies and strategies for managed future growth compatible with the Leelanau General Plan. Local plans should include more specific land use and density proposals at the parcel specific level. Local regulations should focus on design and other issues of local significance. Public facilities should all be constructed according to local capital improvement programs that are coordinated at all governmental levels in the County.

Does the proposed plan include parcel-specific future land use recommendations (map)?

The Update to the Transportation Plan includes maps showing parcels, open space areas, existing roads and trails, and proposed changes for the transportation routes.

Does the proposed plan include design guidelines?

The Update to the Transportation Plan includes examples of different traffic control devices, various types of signs, and examples of changes that can be made to streets, crosswalks and pathways to improve traffic flow for motorized and non-motorized traffic and for pedestrians.

SECTION 5: STAFF COMMENTS

This request is for review and comments from Leelanau County on the Village of Empire Transportation Plan Update 2022. The Village Public Notice stated the comment period ends June 24th. The Village sent out notice to local governments, commissions, committees, utility and transportation companies and other governmental agencies, as required by Section 41 of the Michigan Planning Enabling Act.

Staff has reviewed the Transportation Plan Update and offers the following suggestions and comments:

Page 3 – remove the period after “complete streets” in the first paragraph in the right-hand column. In the next paragraph, correct the sentence that starts “A component of this pan ways to accommodate....”

Throughout the document, there is reference to MDOT and M-DOT. Maintain consistency in the Plan by using one version.

Page 6 – Goal 2.2 states “On major roads, encourage consolidated driveways on existing development and mandate consolidated driveways”. How will this be achieved?

Page 9 – in the paragraph for *Sidewalk Connection*, insert the word another to read: “...but can also be constructed of other materials, like brick pavers, or **another** relatively flat surface.”

Page 10 – Map – add a scale to the map.

The Plan provides good background and information on the streets, sidewalks, and state roads in and around the village as well as numerous agencies the Village will work with in order to implement the goals of the Plan: Sleeping Bear National Lakeshore, Leelanau Conservancy, MDOT, etc.

Page 11 – Wayfinding Recommendations. Staff suggests using the ‘You are Here’ signs, placing a few of them in the village near busy pedestrian locations with a map showing surrounding areas and routes.

Page 13 – Trail Recommendations, TRL 1 – insert the words ‘of their property in the 2nd sentence to read: “...for possible northern M-22 crossing of their property to Sleeping Bear Dunes National Lakeshore Headquarters and Visitor Center.”

Page 14 – the map for Average Daily Traffic is quite small. Consider making it a full page map like the other maps in the Plan.

Page 16 – add a scale to the map.

Page 17 – in the box for Pedestrian Fatalities, change the word “as” in the 3rd line to “a”, before collision. At the top of the right-hand column, change ‘intersection’ to “intersections”. This section lists curb bump outs as a way to reduce the width that pedestrians must cross. The Village may want to check with the Road Commission to ascertain any difficulties these bump outs may create for snow plowing.

Page 20 – the text next to the first picture, change the word ‘proposed’ to “proposed”.

Page 21 – 2nd paragraph, change the word ‘is’ in the first line to “are”. Remove the word ‘at’ in front of Lions’ Club Park in the 8th line. The next line states “They allow the use of the field...” Replace ‘They’ with “The Lions Club”.

Page 22 – PPARK 1 – insert the word ‘on’ after the words “angle parking”.

Page 23 – Under Access Management, change ‘safer environments’ to “safer environment. In the next sentence, remove the comma after ‘can’ and after ‘also’. Under Access Management Recommendations, Item AMPOL 2 it states “Implement Gateway Corridor Improvements as shown to the right”. There is nothing to the right, unless this is meant to refer to page 24? On the next line, delete the space between ‘drive’ and ‘ways’. Under AMPOL 4, remove “to consider”.

While there are suggested changes staff has provided, the document appears to meet the requirements of the Michigan Planning Enabling Act and is also consistent with Policy Guidelines listed in the Leelanau General Plan.

Additional input/comments from the Leelanau County Planning Commission will be included in the minutes from its May 24, 2022 meeting.

DRAFT

Item #	Department	Project Title	Project description	Approximate Cost	Start date	End date	Priority? 1, 2, or 3
2022-01	Parks & Rec./Myles Kimberley	Kiosk/toilets enclosure/water station	A multi-use, universal access structure used as an information center, enclosing four portable toilets and a water bottle filling station.	\$21,000.00 - \$27,500.00	2022/2023		
2022-02	Sheriff's Office	Ford Expedition replacement	Replacement of 2011 Ford Expedition which has in excess of 120,00 miles on it.	\$45,000.00	3/1/2023		
2022-03	Sheriff's Office	Annual patrol car purchase	Purchase three (3) new patrol cars to maintain fleet. It is prudent to keep a rotation of new in and old vehicles out.	\$108,000.00	3/1/2023		
2022-04	Sheriff's Office	Office chairs	Purchase of twenty-five (25) new office chairs for the administrative wing of the Sheriff's Office.	\$15,000.00	1/1/2023		
2022-05	Sheriff's Office	In-car and body camera upgrade	Replace the existing body cameras issued to all agency deputies. Integrate in-car cameras as a package project with body cameras.	\$353,420.00	ASAP	2027	
2016-02	Sheriff's Office	Great Lakes patrol boat	Purchase watercraft able to provide safe and effective rescue and patrol services to the areas of the Great Lakes covered by the Leelanau County Sheriff's Office.	\$475,122.54	2016		
2022-07	Emergency Management/911	911 Dispatch remodel	The overall design of the center is not ideal for effective 911 operations and many of the electronic controls for the 911 consoles are broken and/or inoperable.	\$100,000.00	4/1/2023	5-1-20023	
2016-05	Maintenance	Security fencing/electric gate	Enclose area around police vehicles with a 10 - 12 foot high fence.	\$39,000.00			
2022-09	Maintenance	Quasar UCV-LED water station	Replace five (5) old drinking fountains: three (3) in courthouse and two (2) in jail administration.	\$15,000.00	ASAP		
2022-10	Maintenance	N. NW. finished block wall	Lower level N. NW outside wall and I-Beams above mail boxes and maintenance dept. are being severely damaged by water penetration. Do a preliminary overview and come back with a proposal and possible plan	\$45,000.00	ASAP		
2020-01	Maintenance	Leland Dam control room	sweep flat cement roof clean, fasten custom eps taper sloping west to east and 1/2 HD isocyanurate underlay. Fasten 60ML white PVC sinle/ply membrane. Intall new wood nailer , new PVC laminated drip edge. Flash all roof penetrations, apply waterproofing concrete coating. Clean-up and disposal.	\$15,000.00	ASAP		
2016-03	Maintenance	LEC Polebarn addition/2nd	build another 40'x90' (cold storage) pole barn with 4-16' wide x 14' foot long high overhead doors. Ashphalt at approaches and between old and new building.	\$295,000.53	2016		
2022-13	Maintenance	Trailer mount generator	Trailer mount portable back-up generator	\$60,840.70	ASAP		
2022-14	Maintenance	Gov. Cener timeclock upgrade	Replace all wall clocks in Gov. Bldg with updated digital/analog info.	\$30,000.00 - \$35,000.00	ASAP		
2022-15	Maintenance	Main stairwell railing	Adding two (2) foot high safety glass along top rails.	\$35,000.00 - \$40,000.00	ASAP		
2022-16	Maintenance	LEC RTU access platforms	Build platforms for four (4) other RTU's similar to the one that was built in 2017, so provide safer access to the elevated aon units while servicing and repairing.	\$11,375.00	ASAP		